

# Lower Mainland Flood Management Strategy

An aerial photograph of a coastal city, likely Vancouver, showing a mix of urban development, green spaces, and waterways. The city is nestled between mountains and a large body of water. In the foreground, there are marshy areas and a large body of water. The top of the image has a white background with a blue scalloped border.

## **INTEGRATING CLIMATE CHANGE IN FLOOD PLANNING AND DECISION MAKING**

ADAPTATION CANADA 2020 CONFERENCE  
February 19, 2020 – Fraser Basin Council

# Lower Mainland Flood Management Strategy

Aims to reduce flood risk and increase resilience for communities along the  
Lower Fraser River and South Coast

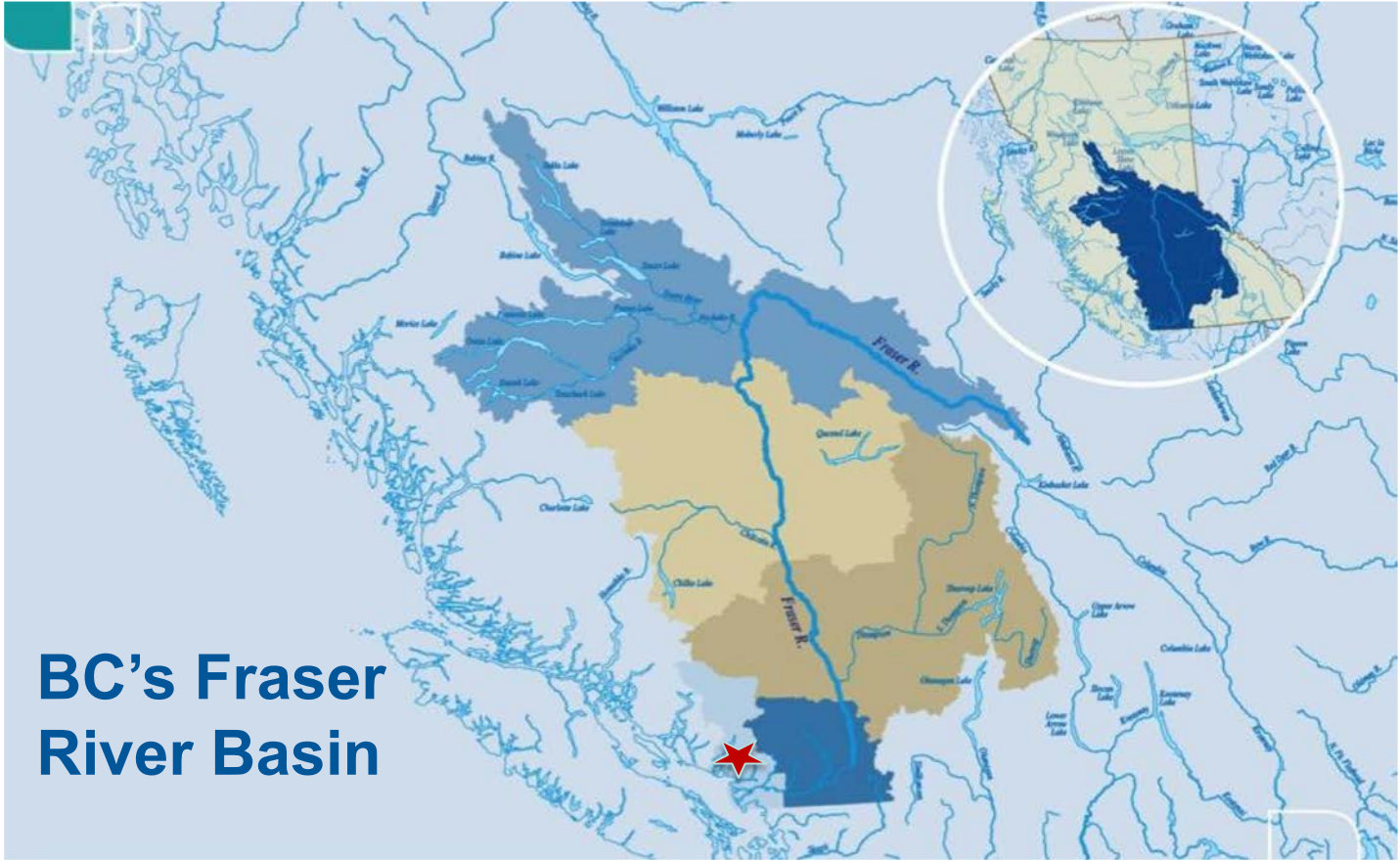


**Coastal Storm  
surge  
(winter flood)**



**Fraser River  
freshet  
(spring flood)**





# BC's Fraser River Basin

# Floods of Recent Record

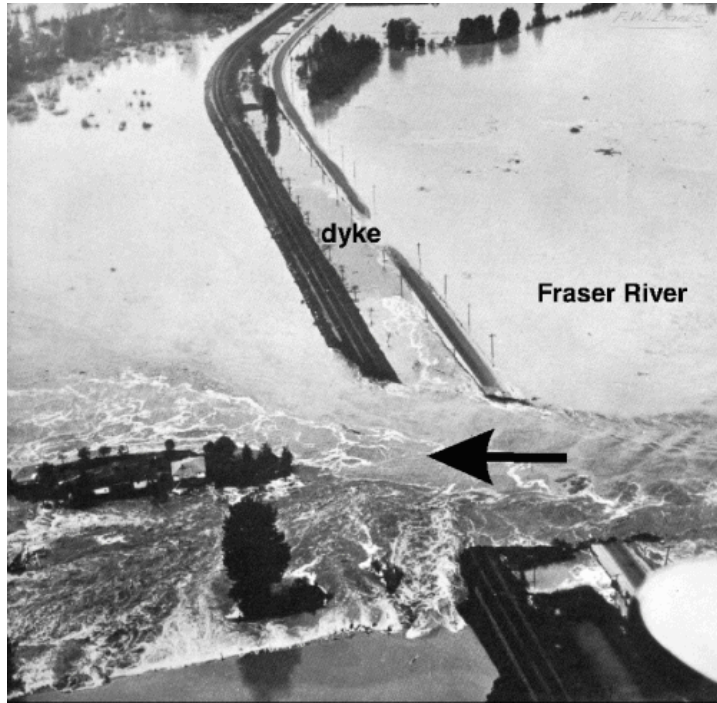
	Annual Exceedance Probability (AEP)	Estimated Return Period (yrs)	Peak Discharge at Hope (m <sup>3</sup> /s)	Duration of peak (weeks)
1894	<0.2%	>500	17,000	-
1948	0.5%	200	15,200	4

Design flood

# 1894 Fraser River Flood – Chilliwack



# 1948 Fraser River Flood



CGEN Archive



Vancouver Archives

# 1948 Fraser River Flood (estimated impacts)



**16,000**  
people  
evacuated



**22,000**  
hectares of  
farmland  
disappeared



**2,000**  
homes  
damaged or  
completely  
destroyed



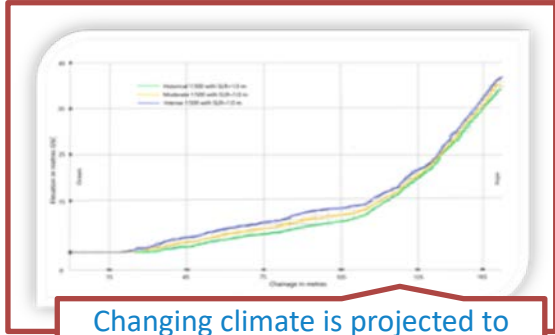
**\$210**  
million  
in total damages



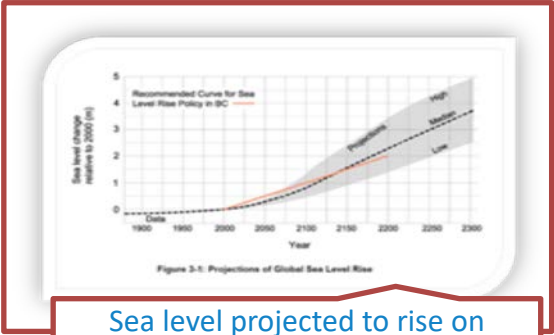




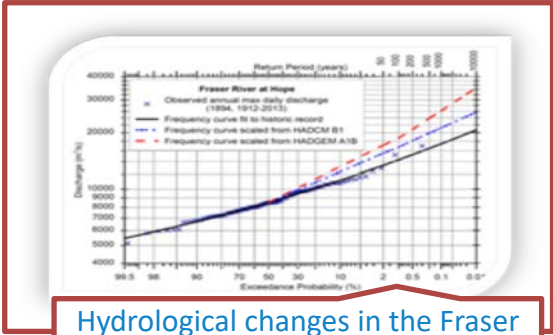
# What about Climate Change?



Changing climate is projected to increase magnitude and frequency of Fraser River and coastal flooding



Sea level projected to rise on average by 0.5 m by 2050, 1 m by 2100, 2 m by 2200



Hydrological changes in the Fraser River Basin (snowpack, rate of snowmelt and incidence of rainfall)

# Regional Assessment of Flood Vulnerabilities

## Estimated People Impacted

Flood Scenario	Total population seeking shelter	Number of Municipalities	Number of First Nations	Number of Reserve / Treaty lands
A. Coastal Present Day	238,000	15	4	7
B. Coastal Year 2100	261,000	15	5	9
C. River Present Day	266,000	17	22	43
D. River Year 2100	311,000	17	23	47

# Regional Assessment of Flood Vulnerabilities

## Total Economic Loss Projections



Flood Scenario	Residential	Commercial	Industrial	Public/ Institutional Buildings	Interrupted Cargo Shipments	Infra- structure	Agriculture	Total
<b>A. Coastal Present Day</b>	\$5.6 B	\$6.3 B	\$1.6 B	\$720 M	\$3.6 B	\$1.4 B	\$100 M	<b>\$19.3 B</b>
<b>B. Coastal Year 2100</b>	\$7.1 B	\$8.6 B	\$2.6 B	\$910 M	\$3.6 B	\$1.8 B	\$200 M	<b>\$24.7 B</b>
<b>C. River Present Day</b>	\$2.6 B	\$3.8 B	\$1.6 B	\$880 M	\$7.7 B	\$4.6 B	\$1.6 B	<b>\$22.9 B</b>
<b>D. River Year 2100</b>	\$6.6 B	\$7.6 B	\$2.9 B	\$1.2 B	\$7.7 B	\$5.0 B	\$1.6 B	<b>\$32.7 B</b>



# 50-yr Flood

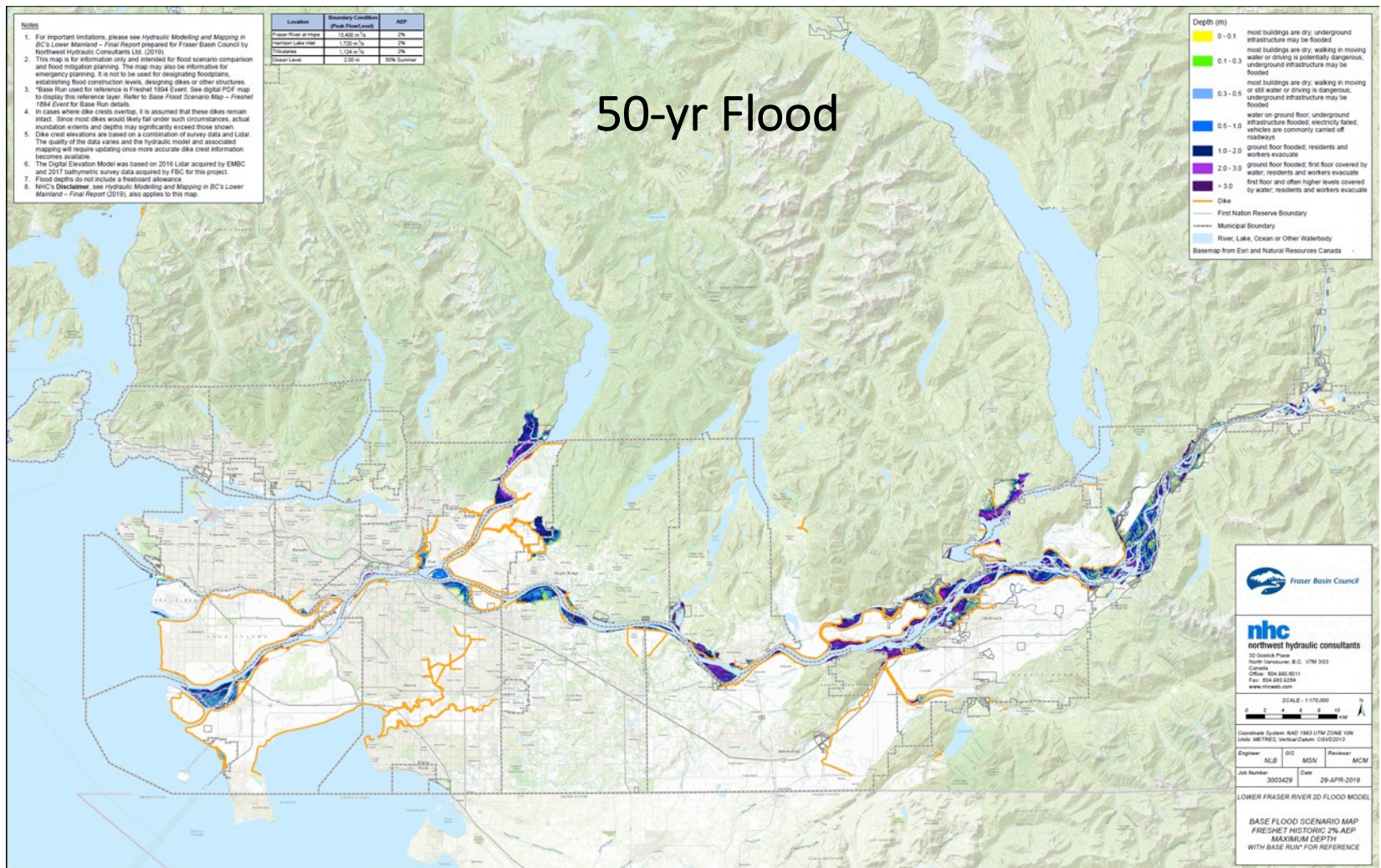
- Notes**
- For important limitations, please see Hydraulic Modelling and Mapping in BC's Lower Mainland – Final Report prepared for Fraser Basin Council by Northwest Hydraulic Consultants Ltd. (2019).
  - This map is for information only and intended for flood scenario comparison and flood mitigation planning. The map may also be informative for emergency planning. It is not to be used for reoccupying floodplains, establishing flood construction levels, designing dikes or other structures.
  - Base Run used for reference in Fraser's 100a Event. See digital PDF map to display this reference layer. Refer to Base Flood Scenario Map – Fraser's 100a Event for Base Run details.
  - In cases where dike crest overlap, it is assumed that these dikes remain intact. Since most dikes would likely fail under such circumstances, actual inundation extents and depths may significantly exceed those shown.
  - Dike crest elevations are based on a combination of survey data and Lidar. The quality of the data varies and the hydraulic model and associated mapping will require updating once more accurate dike crest information becomes available.
  - The Digital Elevation Model was based on 2016 Lidar acquired by EMBC and 2017 bathymetric survey data acquired by FBC for this project.
  - Flood depths do not include a freeboard allowance.
  - NHC's Disclaimer, see Hydraulic Modelling and Mapping in BC's Lower Mainland – Final Report (2019), also applies to this map.


Location	Boundary Condition (Peak Flood, %)	ADP
Fraser River at Hope	1.402 m / %	2%
Harrison Lake Inlet	1.720 m / %	2%
Tributaries	1.124 m / %	2%
Fraser Level	1.00 m	50% Summer

**Depth (m)**

- 0 - 0.1: most buildings are dry; underground infrastructure may be flooded; most buildings are dry; walking in moving water or driving is potentially dangerous; underground infrastructure may be flooded.
- 0.1 - 0.3: most buildings are dry; walking in moving or still water or driving is dangerous; underground infrastructure may be flooded.
- 0.3 - 0.5: water on ground floor; underground infrastructure flooded; electricity failed; vehicles are commonly carried off roads/PA.
- 0.5 - 1.0: ground floor flooded; residents and workers evacuate.
- 1.0 - 2.0: ground floor flooded; first floor covered by water; residents and workers evacuate.
- 2.0 - 3.0: first floor and other higher levels covered by water; residents and workers evacuate.
- > 3.0: Dike

— First Nation Reserve Boundary  
 - - - - - Municipal Boundary  
 River, Lake, Ocean or Other Waterbody  
 Basemap from Esri and Natural Resources Canada



  
**nhc**  
 northwest hydraulic consultants  
 30 Seakirk Place  
 Mission, B.C. V7M 3G3  
 Canada  
 Office: 604 885 8111  
 Fax: 604 885 8254  
 www.nhcnest.com

SCALE: 1:175,000  
 0 2 4 6 8 10 KM

Coordinate System: NAD 1983 UTM ZONE 18W  
 Units: METERS; Vertical Datum: CGVD2011

Engineer: NLB GIS MSN Reviewer: MCM  
 Job Number: 3003429 Date: 29-APR-2019

LOWER FRASER RIVER 2D FLOOD MODEL

BASE FLOOD SCENARIO MAP  
 FRESHET INCFLOOD 2% ADP  
 MAXIMUM DEPTH  
 WITH BASE RUN\* FOR REFERENCE



# Recurrence of 1894 Flood (>500-yr)

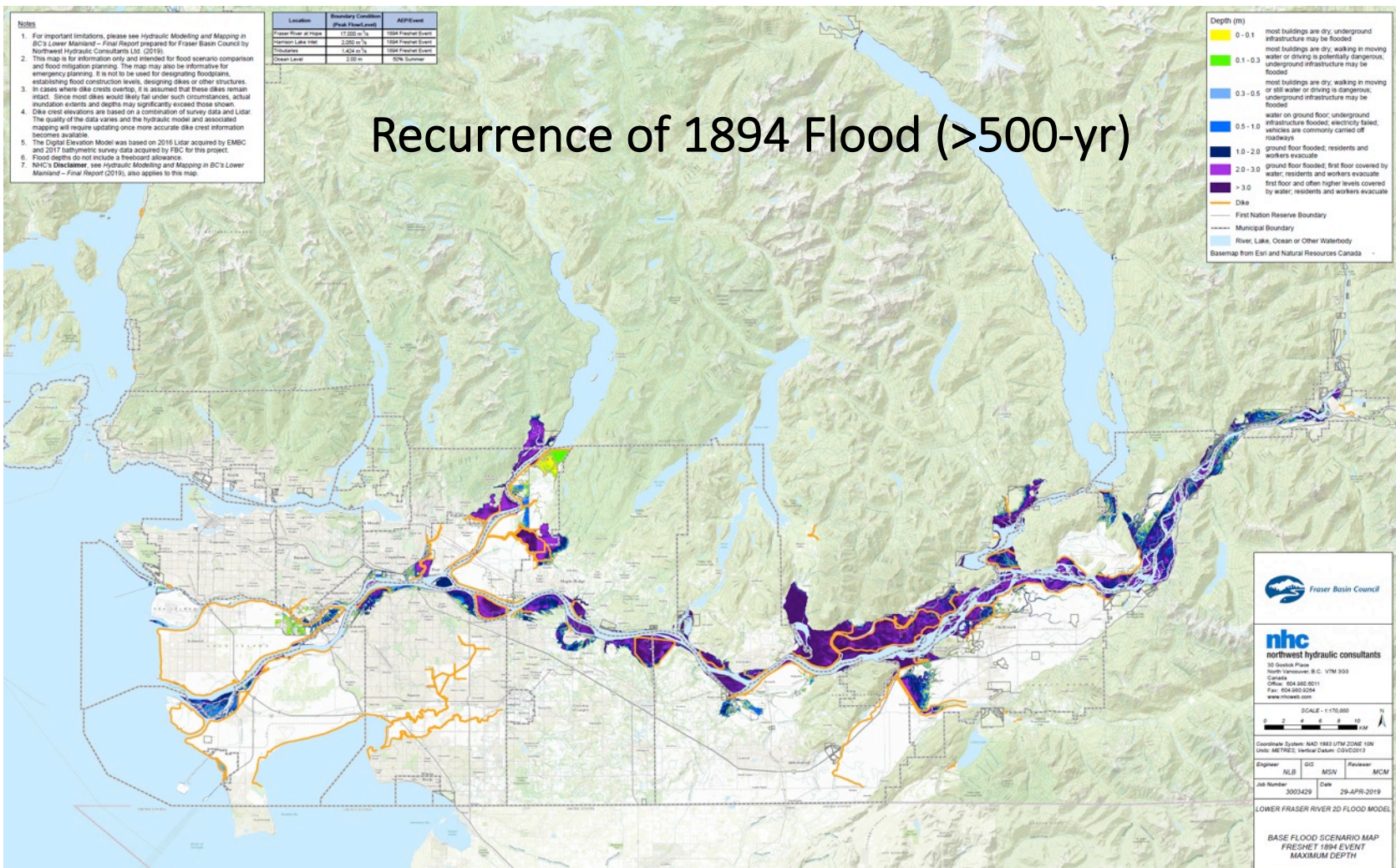
## Notes


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- In cases where dike crest control, it is assumed that these dikes remain intact. Since most dikes would likely fail under such circumstances, actual inundation extents and depths may significantly exceed those shown.
- Dike crest elevations are based on a combination of survey data and Lidar. The quality of the data varies and the hydraulic model and associated mapping will require updating once more accurate dike crest information becomes available.
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Location	Boundary Condition (Peak Flow/Limit)	ASPE Event
Fraser River at Hope	17,000 m <sup>3</sup> /s	1004 Freshet Event
Harrison Lake Dam	2,050 m <sup>3</sup> /s	1004 Freshet Event
Chilliwack	1,424 m <sup>3</sup> /s	1004 Freshet Event
Coquitlam Dam	2,000 m <sup>3</sup> /s	1004 Summer

Depth (m)	Description
0 - 0.1	most buildings are dry; underground infrastructure may be flooded
0.1 - 0.3	most buildings are dry; walking in moving water or driving is potentially dangerous; underground infrastructure may be flooded
0.3 - 0.5	most buildings are dry; walking in moving or still water or driving is dangerous; underground infrastructure may be flooded
0.5 - 1.0	water on ground floor; underground infrastructure flooded; electricity failed; vehicles are commonly carried off roadways
1.0 - 2.0	ground floor flooded; residents and workers evacuate
2.0 - 3.0	ground floor flooded; first floor covered by water; residents and workers evacuate
> 3.0	first floor and often higher levels covered by water; residents and workers evacuate

— Dike  
 — First Nation Reserve Boundary  
 - - - Municipal Boundary  
 River, Lake, Ocean or Other Waterbody  
 Basemap from Esri and Natural Resources Canada



  
**nhc**  
 northwest hydraulic consultants  
 10 Denbush Place  
 North Vancouver, B.C. V7M 3S5  
 Canada | Office: 604 985 8011  
 Fax: 604 985 3294  
 www.nhc.ca

SCALE - 1:170,000  
 0 2 4 6 8 10 KM

Coordinate System: NAD 1983 UTM ZONE 19N  
 Units: METRES, Vertical Datum: CGVD2011

Engineer	DIG	Reviewer
NLB	MSW	MCM

Job Number: 3003429 Date: 29-APR-2019

LOWER FRASER RIVER 2D FLOOD MODEL  
 BASE FLOOD SCENARIO MAP  
 FRESHET 1894 EVENT  
 MAXIMUM DEPTH



- Notes**
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  2. This map is for information only and intended for flood scenario comparison and flood mitigation planning. The map may also be informative for emergency planning. It is not to be used for designating floodplains, establishing flood construction levels, designing dikes or other structures.
  3. \*Base Run Used for reference is Freshet 1884 Event. See digital PDF map to display this reference layer. Refer to Base Flood Scenario Map - Freshet 1884 Event for Base Run details.
  4. In cases where dike crests overlap, it is assumed that these dikes remain intact. Some dike crests would likely fail under such circumstances, actual inundation extents and depths may significantly exceed those shown.
  5. Dike crest elevations are based on a combination of survey data and LIDAR. The quality of the data varies and the hydraulic model and associated mapping will require updating once more accurate dike crest information becomes available.
  6. Climate change projections of river flows and sea level rise include a high degree of uncertainty.
  7. The Digital Elevation Model was based on 2016 LIDAR acquired by EMBC and 2017 bathymetric survey data acquired by FBC for this project.
  8. Flood depths do not include a freestream allowance.
  9. NHC's Disclaimer, see Hydraulic Modelling and Mapping in BC's Lower Mainland - Final Report (2016), also applies to this map.

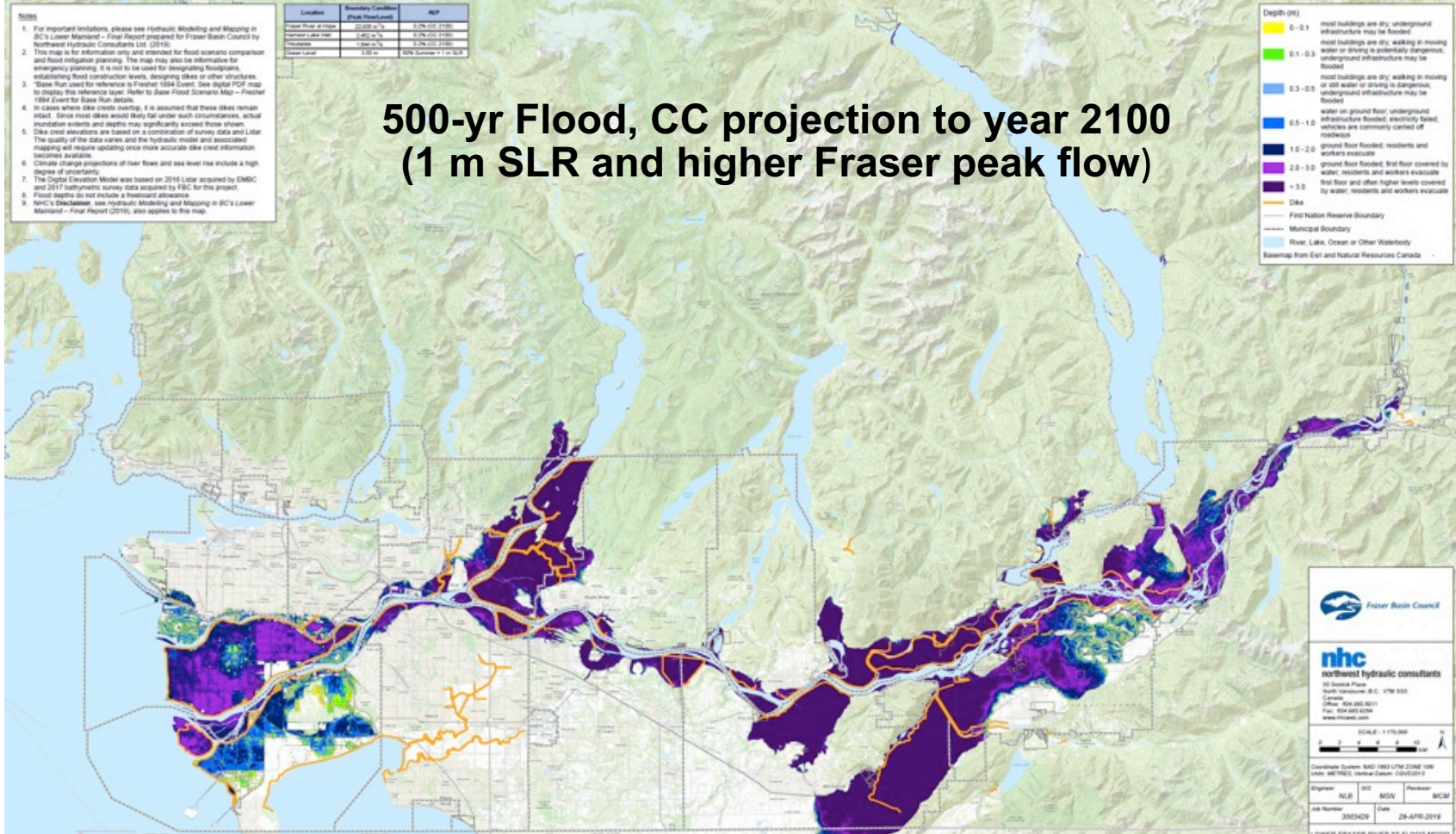
Location	Boundary Condition (Peak Flow/Level)	AFEP
Fraser Flow at Hope	22,000 m <sup>3</sup> /s	0.7% AEP (1:100)
Fraser at Hope	2,400 m <sup>3</sup> /s	0.7% AEP (1:100)
Fraser at Hope	2,400 m <sup>3</sup> /s	0.7% AEP (1:100)
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# 500-yr Flood, CC projection to year 2100 (1 m SLR and higher Fraser peak flow)

**Depth (m)**

- 0 - 0.1 most buildings are dry; underground infrastructure may be flooded
- 0.1 - 0.3 most buildings are dry; walking in moving water or driving is probably dangerous; underground infrastructure may be flooded
- 0.3 - 0.5 most buildings are dry; walking in moving or still water or driving is dangerous; underground infrastructure may be flooded
- 0.5 - 1.0 water on ground floor; underground infrastructure flooded; electricity, transit, vehicles are commonly carried off roadways
- 1.0 - 2.0 ground floor flooded; residents and workers evacuate
- 2.0 - 3.0 ground floor flooded; first floor covered by water; residents and workers evacuate
- 3 - 3.0 first floor and often higher levels covered by water; residents and workers evacuate

— Dike  
 - - - First Nation Reserve Boundary  
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 River, Lake, Ocean or Other Waterbody  
 Basemap from Esri and Natural Resources Canada



Fraser Basin Council  
**nhc**  
 northwest hydraulic consultants  
 100 South Park  
 North Vancouver, B.C. V7R 3G5  
 Canada  
 Office: 604.985.0511  
 Fax: 604.985.0294  
 www.nhccanada.com

SCALE: 1:150,000  
 0 2 4 6 8 10 12 14 km

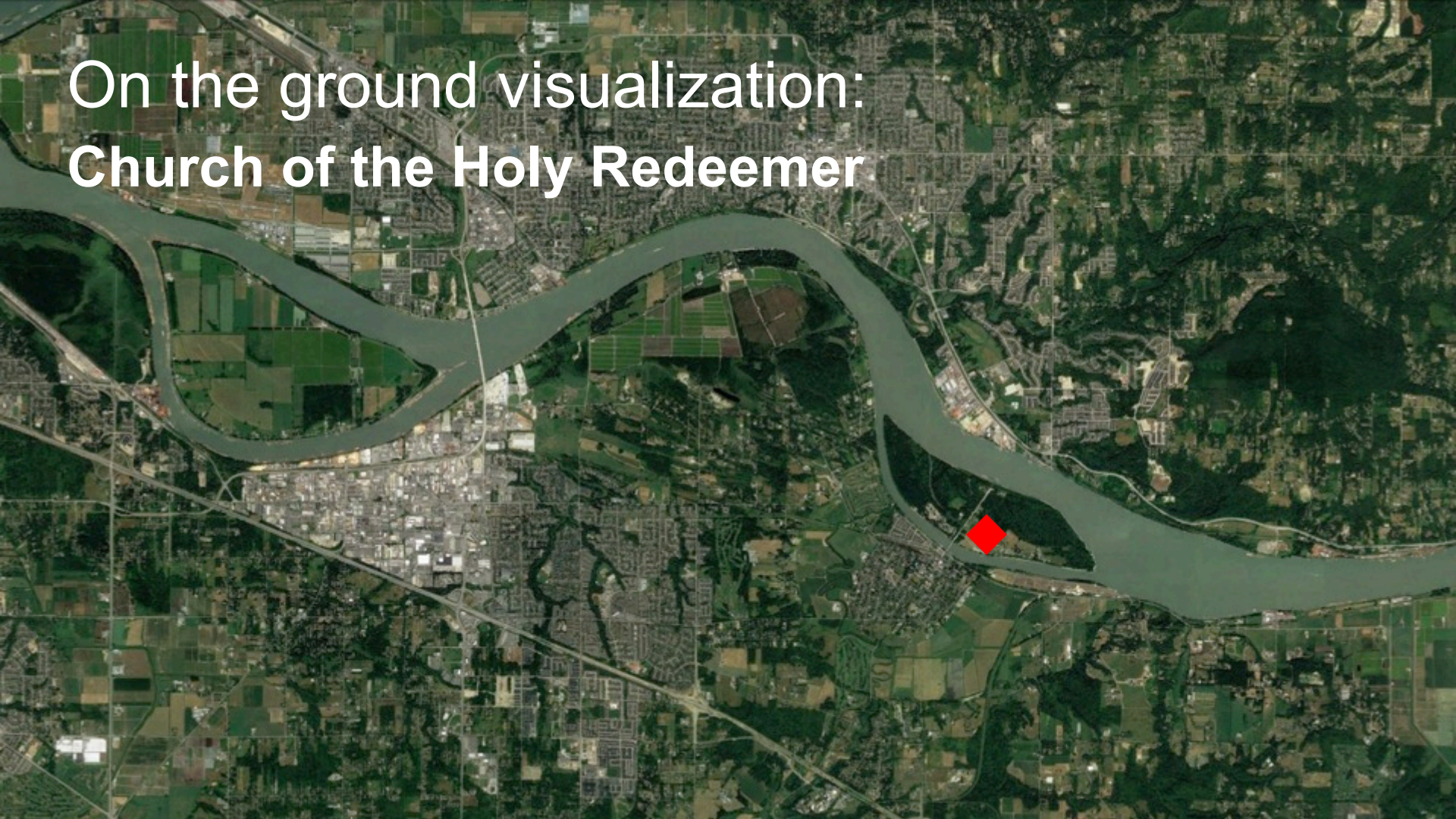
Coordinate System: NAD 1983 UTM ZONE 18W  
 Units: METERS  
 Vertical Datum: CGVD2011

Engineer: NHC MSV  
 Designer: MCM  
 Job Number: 3003429 Date: 28-APR-2019

LOWER FRASER RIVER 2D FLOOD MODEL  
 BASE FLOOD SCENARIO MAP  
 FRESHET CLIMATE CHANGE  
 YEAR 2100  
 0.2% AEP WITH 1 M SLR  
 MAXIMUM DEPTH  
 WITH BASE RUN FOR REFERENCE



On the ground visualization:  
**Church of the Holy Redeemer**





# Church of the Holy Redeemer

NO FLOOD SCENARIO FLOOD DEPTH 0.0 m



# Church of the Holy Redeemer

RECURRENCE OF 1894 FLOOD

FLOOD DEPTH ~1.3 m





# Church of the Holy Redeemer

500-YR FLOOD, YEAR 2100, 1M SLR FLOOD DEPTH ~2.84 m





# On the ground visualization: **Matsqui Trail**





# Matsqui Trail

FLOOD DEPTH: 0.00M



# Matsqui Trail

**SCENARIO: RECURRENCE OF 1894 FRESHET FLOOD**

FLOOD DEPTH: ~2.93M





# Matsqui Trail

**SCENARIO: 500-YEAR FRESHET FLOOD IN 2100**

**FLOOD DEPTH: ~4.75M**



# Flood Hazard Modelling and Mapping – Key Findings

**Dike raising** (to Provincial std) - Flooded area reduced by 37%, flood levels in-channel increased by 30 cm in and around Mission (1894 flood)

**Dike setbacks** (400m setback for 12km length) - Flood levels in-channel dropped around 15 cm in vicinity of the setback (1894 flood)

**Upstream storage** (Nechako and Bridge River reservoirs) - Estimated to reduce water levels by 30-40 cm between Hope and Mission (0.5% AEP **(200-yr) flood**)

**Gravel removal** (2M m<sup>3</sup> removed, lowering gravel bars by 2m from Agassiz bridge to Harrison River) - Flood levels in-channel dropped by about 12 cm in the vicinity (1894 flood)



# Risk Reduction Options to Consider

- Land use planning and floodplain regulation
- Floodproofing (flood construction levels)
- Dikes, floodwalls and related infrastructure (shoreline dikes, setback dikes, super dikes, pumps, floodgates, etc.)
- Water diversion and upstream storage
- Sediment removal
- Sea barriers (for storm surges)
- Nature-based solutions (living dikes, beach nourishment)
- Other (e.g. emergency response and recovery, insurance, disaster assistance, and more)

# Proposed Criteria to Evaluate Options

- Effectiveness at reducing flood risk
- Feasibility (technical and regulatory feasibility)
- Cost relative to benefit (capital, operations and maintenance, life cycle costs)
- First Nations title, rights, interests and consent
- Sustainability benefits and adverse impacts (environmental, social, cultural and economic)
- Regional benefits and/or risk transfer
- Future flexibility / adaptability



# Thank you. Questions and Comments?

## Fraser Basin Council

Steve Litke, Sr. Program Manager  
[slitke@fraserbasin.bc.ca](mailto:slitke@fraserbasin.bc.ca)

Frances Woo, Program Manager  
[fwoo@fraserbasin.bc.ca](mailto:fwoo@fraserbasin.bc.ca)

Havan Surat, Program Manager  
[hsurat@fraserbasin.bc.ca](mailto:hsurat@fraserbasin.bc.ca)

Natalie Elster, Asst. Program Manager  
[nelster@fraserbasin.bc.ca](mailto:nelster@fraserbasin.bc.ca)

[www.floodstrategy.ca](http://www.floodstrategy.ca)



*Fraser Basin Council*